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Competition: An Analysis of Restructured U.S.  
Electricity Markets

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# Vertical Arrangements, Market Structure, and Competition: An Analysis of Restructured U.S. Electricity Markets

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## Abstract

This paper examines the relative importance of horizontal market structure, auction design, and vertical arrangements in explaining electricity prices. We define vertical arrangements as either vertical integration or long term contracts whereby retail prices are determined prior to wholesale prices. This is generally the case in electricity markets. These *ex ante* retail price commitments mean that a producer has effectively entered into a forward contract when it takes on retail customers. The integrated firm has less incentive to raise wholesale prices when its sale price is constrained. For three restructured wholesale electricity markets, we simulate two sets of prices that define the bounds on static oligopoly equilibria. Our findings suggest that vertical arrangements dramatically affect estimated market outcomes. Simulated prices that assume Cournot behavior but ignore this vertical scope vastly exceed observed prices. After accounting for the arrangements, performance is similar to Cournot in each market. Our results indicate that auction design has done little to limit strategic behavior and that horizontal market structure accurately predicts market performance only when vertical structure is also taken into account.

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# 1 Introduction

While rules concerning horizontal market structure form the basis of antitrust policies in most countries, it is widely recognized that horizontal structure comprises only one piece of the competition puzzle. Vertical integration and other vertical arrangements between wholesalers and retailers will also impact the incentives of firms. In addition, regulators and many economists have focused on the effects that auction design may have on equilibrium prices. This paper empirically examines the relative importance of horizontal market structure, auction design, and vertical arrangements in determining prices in imperfectly competitive markets.

We study three U.S. electricity markets: California, New England, and the Pennsylvania, New Jersey, and Maryland (PJM) market. These were the first three U.S. markets to undergo regulatory restructuring. There is substantial evidence that the California market was the least competitive.<sup>1</sup> However, previous studies do not address *why* there were apparent differences in the competitiveness of these markets.

Our analysis highlights the importance of vertical integration and vertical contracts, although for reasons that have not to date received much treatment in the literature on vertical structure. The organization of the electricity industry, where distribution is the province of independent grid operators, reduces the risk of the negative consequences of vertical integration such as foreclosure or the raising of rivals' costs. Instead, it is the rigidity of retail prices that creates a strong relationship between vertical structure and competitive performance. Regulators constrain retailers in their ability to adjust electricity prices. The rate-making process restricts the frequency with which retail prices can be adjusted, usually no more frequently than annually. This is particularly true during our sample period, where transition arrangements put in place at the time of restructuring strongly restricted retailer's ability to adjust prices. Even in completely deregulated retail markets, however, price-commitments of a year in length are the norm. The key attribute is that integrated firms are making retail price commitments *before* committing

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<sup>1</sup>See Borenstein, Bushnell, and Wolak (2002), Bushnell and Saravia (2002), Joskow and Kahn (2002), Mansur (2004), and Puller (2004).

production to the wholesale market.

A restriction on retail price adjustment means that a producer is effectively making a long-term forward commitment when it integrates with downstream retailers. Vertical relationships take the form of long-term price commitments to retail customers. The integrated firm has committed to supplying a portion of its output at fixed prices to its retail customers and therefore has an effectively smaller position on the wholesale market and less incentive to raise wholesale prices. The impact on the incentives of wholesale producers is analogous to that provided by a futures contract or other hedging instrument, which is generally thought to be pro-competitive.<sup>2</sup> Firms effectively undercut each other in the forward market in an attempt to gain a Stackelberg leader position.

Many industries exhibit similar vertical relationships whereby the presence of long-term, fixed price contracts are likely to influence the spot market. Other energy markets—such as railroad coal deliveries and natural gas—are structured similarly where some of the supply is procured through long term fixed-price contracts and some through a spot market (or short term contracts).<sup>3</sup> To some degree, many imperfectly competitive industries—including concrete, construction, telecommunications, and pharmaceuticals—feature both wholesale forward price commitments and spot markets that foster competition.

We compare the market performance of restructured electricity markets to estimates that abstract away from specific auction rules but capture important structural characteristics. Specifically, we estimate market outcomes under an assumption of perfect competition and under an assumption of Cournot competition. These two counter-factual assumptions bound the space of possible static, non-cooperative outcomes. By establishing where actual market outcomes fall within these bounds, we can compare how markets are performing relative to the extremes determined by structural factors alone.

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<sup>2</sup>In particular, Allaz and Vila (1993) note that an oligopoly equilibrium will be more competitive when there are more opportunities for firms to contract ahead of the time of delivery.

<sup>3</sup>By contrast, in the gasoline industry retailers change prices with impunity and great frequency. Vertical contracts between refiners and retailers guarantee the supply of physical product, but almost never set an advanced fixed price for that product.

In our study, the impact of vertical arrangements on estimated market outcomes is dramatic. When vertical arrangements are not taken into account, we demonstrate that both Eastern markets were dramatically more competitive than would be predicted by a model of Cournot competition. The California market, by contrast, produced prices somewhat lower, but largely consistent with an assumption of Cournot competition. We use publicly available data on long-term retail supply arrangements. When these retail obligations are included in the objective functions of suppliers, Cournot equilibrium prices in both PJM and New England fall substantially.

In each market, actual prices are similar to our simulated prices that assume Cournot behavior and that account for vertical arrangements. Horizontal structure does explain performance but only when coupled with these arrangements. After accounting for these structural factors, there is relatively little variation between markets left to be explained by auction design, market rules, and other factors. These results support the hypothesis that long-term contracts and other vertical arrangements are a major source of the differences in performance of electricity markets, and possibly of other markets with long term contracts also.

This paper proceeds as follows. Section 2 presents our theoretical modeling framework. In Section 3, we provide a general overview of the relevant characteristics of the three markets we study. Section 4 describes our model and data. We present our results in Section 5 and state our conclusions in Section 6.

## **2 Market Structure and Performance**

The design of deregulated electricity markets offers economists a unique and challenging opportunity. Wilson (2002) discusses the many physical problems inherent in the design of electricity markets including the necessity of balancing supply and demand instantaneously and the difficulties that transmission congestion offers to the problem. Although market design may have a large effect on market outcomes, Joskow (2003) notes that the majority of the benefits that result from a well designed electricity market will be concentrated in the few hours when the market structure is less favorable to competition. In particular, he states: “All (electricity) wholesale

market designs work reasonably well in the short run when demand is low or moderate. The performance challenges of wholesale market institutions arise during the relatively small number of hours when demand is high.”

Undoubtedly, the attempts by economists to design well functioning markets that give players the correct incentives can improve production efficiency and limit market power. However, it appears that some energy regulators have come to the conclusion that market design is more important than market structure. This view that regulating market design may be the best way to proceed is particularly true in electricity markets. For example, in a November 2000 report, the Federal Energy Regulatory Commission (FERC) concluded that the flawed rules of the California electricity market contributed to the crises in that state.<sup>4</sup> The FERC subsequently proposed a Standard Market Design that it will encourage all deregulated electricity markets to adopt.<sup>5</sup> The FERC has stated that it is willing to trade leniency in its review of market structure for the voluntary submission of firms to its standardized market rules.<sup>6</sup> The focus of electricity policy makers on market design and the lack of attention given to market structure may be due in part to the self-professed, but somewhat misguided, inability of regulators to do anything to improve structural conditions. Evans and Green (2003) address questions of the importance of market rules in the context of a dramatic rule change in England and Wales. Our approach is quite different, however.

We measure the impact of vertical and horizontal market structure on market performance. Our approach is to abstract away from the detailed market rules and regulations in each market and examine the range of equilibrium price outcomes that would be predicted from considering market structure alone. We calculate the upper and lower bounds on market prices that could be produced in a static, non-cooperative equilibrium. These bounds are, respectively, represented

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<sup>4</sup>The FERC found that “electric market structure and market rules for wholesale sales of electricity energy in California were seriously flawed and that these structures and rules in conjunction with an imbalance of supply and demand in California have caused and continue to have potential to cause, unjust and unreasonable rates for short term energy.”

<sup>5</sup>See Standard Market Design and Structure RM01-12-000 at <http://www.ferc.gov/industries/electric/industryact/smd.asp>.

<sup>6</sup>See Bushnell (2003a) for a discussion of FERC policy initiatives regarding market structure and market design.

by the Nash-Cournot and perfectly competitive, or price-taking, equilibria.

Several models of oligopoly competition in the electricity industry have employed the supply function equilibrium (SFE) concept developed by Klemperer and Meyer (1989).<sup>7</sup> In many cases there exist multiple SFE, and Klemperer and Meyer show that these equilibria are bounded by the Cournot and competitive equilibria. To the extent that auction design influences market outcomes by helping determine which of the many possible equilibria arise, these impacts can be thought of as placing the market price within these bounds.<sup>8</sup> Several papers have applied a model of Cournot competition to electricity markets to forecast possible future market outcomes using hypothetical market conditions.<sup>9</sup> Unlike those papers we are applying actual market data to simulate market outcomes within the Cournot framework.

The consideration of vertical arrangements is critical to our examination of the interaction of market structure and prices. The impact of vertical structure on market performance has been a subject of interest in many industries. Much of the concern about the negative impacts of vertical arrangements has focused on foreclosure or the ability of the integrated firm to raise rivals' costs.<sup>10</sup> However, in the markets we study, third party independent system operators control the common distribution networks. This, combined with the fact that electricity is a homogenous commodity makes it somewhat more difficult for suppliers to foreclose competitors or discriminate in favor of their own retail affiliates.

In our context, the impact of vertical arrangements stems from the fact that electricity retailers are very constrained in their ability to adjust retail prices. The restriction on retail price adjustment means that an integrated firm is effectively making a long-term forward commitment when it adds a retail customer. The effect on wholesale production incentives is analogous to the selling of a futures contract or other hedging instrument, which is generally considered to be

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<sup>7</sup>For example, see Green and Newbery (1992) and Rudkevich *et. al* (1998).

<sup>8</sup>Green and Newbery (1992) show that when capacity constraints apply to producers, the range of possible equilibria narrows as the lower bound becomes less competitive. Even though capacity constraints are sometimes relevant for the producers in the markets we study, we note that the perfectly competitive price still represents a lower bound, albeit a generous one.

<sup>9</sup>See for example, Schmalensee and Golub (1984), Borenstein and Bushnell (1999), and Hobbs (2001).

<sup>10</sup>For example, Rey and Tirole (1999), Krattenmaker and Salop (1986), and Gilbert and Hastings (2002) describe various strategies for exclusion and the raising of rivals' costs.

pro-competitive.

A line of research, beginning with Allaz and Vila (1993), has examined whether the existence of forward markets can increase the competitiveness of a market for a commodity. These considerations have been shown to be relevant to electricity markets. Green (1999) discusses the theoretical implications of how hedge contracts impact the England and Wales electricity market. In the context of the Australian electricity market, Wolak (2000) examines firm bidding behavior for supplying electricity given long-term contracts. He finds that financial hedging mitigates market power. Fabra and Toro (2002) find that the retail commitments provided by a regulatory transition mechanism in Spain not only strongly influence producer behavior but provided the foundation for tacit collusion between those producers. Puller and Hortascu (2004) incorporate estimates of producer contract positions into their estimates of the optimality of the bidding of Texas energy producers.

As described in Section 4, the vertical arrangements in our markets take several different forms, but all have the effect of committing a producer to the supply of an exogenously determined quantity at a pre-determined price. These commitments have a powerful impact on the incentives of various producers, to the extent that, when such arrangements are ignored, market structure appears to provide little information about market outcomes. However, once these arrangements are explicitly taken into consideration, the range of possible non-cooperative equilibria narrows considerably, and market outcomes strongly resemble the Nash-Cournot equilibrium.

We first consider a general formulation of Cournot competition at the wholesale and retail level. Strategic firms are assumed to maximize profit according to the Cournot assumption using production quantities as the decision variable. The total production of firm  $i$  is represented by  $q_{i,t}$ . Retail sales are denoted  $q_{i,t}^r$ .

For each strategic firm  $i \in \{1, \dots, N\}$  and time period  $t \in \{1, \dots, T\}$  that are assumed to be independent, firm  $i$  maximizes profits:



$$\pi_{i,t}(q_{i,t}, q_{i,t}^r) = p_t^w(q_{i,t}, q_{-i,t}) \cdot [q_{i,t} - q_{i,t}^r] + p_{i,t}^r(q_{i,t}^r, q_{-i,t}^r) \cdot q_{i,t}^r - C(q_{i,t}), \quad (1)$$

where  $q_{-i,t}$  and  $q_{-i,t}^r$  are the quantity produced and retail supply by the other  $N - 1$  firms, respectively, and  $p_t^w$  and  $p_{i,t}^r$  are the wholesale and retail market prices. Wholesale electricity is assumed to be a homogenous commodity with a uniform price. Note that retail commitments could be larger than wholesale production so that  $q_{i,t} - q_{i,t}^r$  could be negative, meaning that firm  $i$  is a net purchaser on the wholesale market.

In the general formulation, the equilibrium positions of firms would take into account both wholesale and retail demand elasticity as well as production capacity and costs.<sup>11</sup> However, in our context we take advantage of the fact that, by time  $t$ , both retail quantity and prices are fixed. Considering that both the contract quantity and price are sunk at the time production decisions are made, the second term of (1),  $p_{i,t}^r \cdot q_{i,t}^r$ , drops out of the equilibrium first order conditions.

Under these assumptions, we can represent the Cournot equilibrium as the set of quantities that simultaneously satisfy the following first order conditions for each firm  $i$  and period  $t$ :

$$\frac{\partial \pi_{i,t}}{\partial q_{i,t}} = p_t^w(q_{i,t}, q_{-i,t}) + [q_{i,t} - q_{i,t}^r] \cdot \frac{\partial p_t^w}{\partial q_{i,t}} - C'_{i,t}(q_{i,t}) \geq 0. \quad (2)$$

The retail position of firm  $i$  now plays the same role as a fixed price forward commitment in its impact on the incentives for wholesale market production. As the forward commitment increases towards the amount produced, the marginal revenue approaches the wholesale price. In other words, the Cournot model with contracts close to  $q_{i,t}$  is similar to the competitive outcome.

The impact of vertical arrangements becomes more extreme when one considers the possibility that such arrangements could create a negative net position for a supplier. In other words, a supplier's retail commitment can be greater than its wholesale production. In such a circumstance, the supplier would want to drive wholesale prices *below* competitive levels. We do observe

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<sup>11</sup>For example, Hendricks and McAfee (2000) derive equilibrium conditions for a similar general problem assuming a form of supply function equilibrium.

this equilibrium on occasion. Under these conditions, a larger degree of market power leads to lower prices. Thus the non-cooperative outcomes are still bounded between the Cournot and competitive levels, but the Cournot outcomes constitute the lower bound on prices in the range where retail arrangements exceed wholesale production.

### 3 Electricity Markets' Structure and Design

The term deregulation has come to mean many things in the U.S. electricity industry. In fact, only some aspects of electricity operations have been deregulated to any extent, and even those aspects are subject to considerable potential regulatory scrutiny. Deregulation efforts have focused on the pricing of wholesale production (*i.e.*, generation) and the retail function.<sup>12</sup> In the markets we study here, most large producers were granted authority to sell power at 'market-based' (deregulated) prices rather than regulatory determined, cost-based rates. The distribution and transmission sectors remain regulated, but have been reorganized to accommodate wholesale markets and retail choice. The markets essentially share the same general organizational structure.

However, market performance has varied dramatically across the California, New England, and PJM markets. Figure 1 illustrates the monthly average prices for the major price indices in each of the three markets from 1998 through Spring of 2003. California began operating in 1998. New England opened in 1999. The PJM market opened in 1998, but firms did not receive permission to sell at market-based rates until 1999. Prices for 1998 were therefore the product of regulated offer prices into the PJM market-clearing process. As can be seen from this figure, market prices have varied widely across the three markets, with significant price spikes arising in PJM during the summer of 1999 and of course during the California crisis of 2000.

There has been much speculation and debate about the causes of these price differences.

Relative production costs, fuel prices, and overall demand play an important part in market

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<sup>12</sup>In fact, wholesale electricity markets are not technically deregulated. Under the Federal Power Act, the Federal Energy Regulatory Commission has a mandate to ensure electricity prices remain 'just and reasonable.' In areas the FERC has deemed to be workably competitive, firms are granted permission, through a waiver process, to sell electricity at market-based rates (see Joskow, 2003).

outcomes.<sup>13</sup> In addition, the price variation among the three markets may result from substantial variation in auction design and other market rules, horizontal structure, and vertical relationships. This variation over many market attributes makes comparison difficult. Fortunately, data allow us to control for many of these factors for at least a subset of the markets' operating lives. This section provides a brief overview of each factor.<sup>14</sup>

### 3.1 Auction Design and Other Market Rules

Electricity systems are made up of grids of transmission lines over which electricity is transported from generation plants to end use consumers. In most deregulated electricity markets, utilities have retained ownership of the transmission network, but they have relinquished the day to day control of the network to new institutions, called Independent System Operators (ISOs). ISOs are charged with operating electricity systems and guaranteeing that all market participants have equal access to the network.

In each of the markets studied in this paper, an ISO oversees at least one organized exchange through which firms can trade electricity. The rules governing these exchanges vary quite a bit. During the time period of this study, there were two separate markets for electricity in California: a day-ahead futures market and a real-time spot market for electricity. Each day the California Power Exchange (PX) ran a day-ahead market for electricity to be delivered in each hour of the following day. The PX day-ahead market was a double-auction in which both producers and consumers of electricity placed their bid and offer prices. The California ISO held a real-time spot market for electricity. During the time period we study, PJM and New England featured only a single real-time spot market for electricity overseen by their respective ISOs.<sup>15</sup> These ISO spot markets, also known as 'balancing' markets, cleared a set of supply offers against an

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<sup>13</sup>For example, the extremely high gas prices of the winter of 2000-01 are reflected in both the California and New England prices, but less so in PJM where coal is often the marginal fuel during the winter.

<sup>14</sup>This review is not meant to be exhaustive. For more details about the California, New England, and PJM markets, see Borenstein, Bushnell and Wolak (BBW, 2002), Bushnell and Saravia (BS, 2002), and Mansur (2004), respectively.

<sup>15</sup>The California PX stopped operating in January 2001. A day-ahead market began in PJM in 2000, while ISO-NE began operating a day-ahead market in early 2003. All these changes happened after the period of our study.

inelastic demand quantity that was based upon the actual system needs for power during that time interval.

There were several variations of auction formats and activity rules across the markets, although each market utilized a uniform-price clearing rule. In the California PX, both supply offers and demand bids took the form of generic portfolio bids, with each firm able to submit an essentially unlimited number of piece-wise segments to their supply or demand function. Because of its close link to physical operating requirements, supply offers into the balancing market were linked to specific generating plants and took the form of step functions. Bids and offers into the California PX and ISO-NE could be adjusted as frequently as hourly, while each supply offer into the PJM market were more ‘long-lived,’ with the same daily offer being applicable to each of the 24 hourly markets.

In order to accommodate several unique physical characteristics of electricity, the market clearing mechanisms in electricity markets are more complicated than those in other commodity markets. For reliability reasons, supply and demand must always be balanced. This is the reason that every electricity market holds a real-time, balancing market.<sup>16</sup> Electricity markets must take account of transmission network constraints. Absent network congestion, the cost of transporting electricity is relatively low. When congestion exists, however, it can impact the opportunity cost of consuming and producing power in broad regions of the network.

Each of the three markets studied in this paper deals with the issue of transmission congestion in a different way. PJM uses locational marginal pricing (LMP). Under LMP, the price at any point includes the additional congestion costs of injecting or withdrawing power from that point. This pricing scheme means that at any given time there may be thousands of distinct locational prices in the PJM market. Both California and New England aggregate locational prices over larger regions than PJM. California employs 23 price ‘zones,’ three internal and 20 others at points of interface with neighboring systems. During the period of our study, New England applied only a single pricing zone to its entire system. In both New England and California,

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<sup>16</sup>The ISOs also procure ancillary reserve services that require generators to perform under various contingencies.

generation that did not clear a zonal market, but was required to satisfy intra-zonal network constraints, was paid as bid above the market price.<sup>17</sup> The additional costs of this intra-zonal congestion were shared *pro-rata* by consumers within the pricing zone.

### 3.2 Horizontal Structure

Table 1 summarizes the market structure in the three markets we study. The firms described in the table compose the set of strategic producers. The non-strategic, price-taking, fringe equals the aggregation of generation from firms owning less than 800 MW of capacity in any market. By conventional measures, the PJM market, with a Herfindahl-Hirschman Index (HHI) of nearly 1400, is much more concentrated than either New England or California, with HHIs of around 850 and 620 respectively.

With a peak demand over 45,000 megawatts (MW) and installed capacity of just over 44,000 MW, California is the market that most heavily relies on imports to supply electricity. On average, California imported about 25% percent of the electricity consumed within its system during 1999. New England, with an installed capacity of about 26,000 MW and a peak demand of 21,400 MW, is the smallest market we study. New England also imports a substantial amount of power, almost ten percent of its consumption, due to the fact that much of its native generation is older, gas and oil fired technology. PJM consists of approximately 57,000 MW of capacity, including coal, oil, natural gas, hydroelectric, and nuclear energy sources. Unlike the other two markets, coal plays a major role in PJM and is frequently the marginal fuel. The PJM market is also largely self-contained and imports relatively little power.

The limitations of conventional structural measures, particularly when applied to electricity markets, have previously been explored.<sup>18</sup> At least as important as concentration in markets for non-storable goods is the relationship of production capacity to overall demand levels. The elasticity of imported supply that could contest the market sales of local producers is also extremely

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<sup>17</sup>In some cases, production from some generation needed to be reduced to satisfy network constraints. These generators would then ‘buy-back’ their production obligation from the ISO at below market prices.

<sup>18</sup>See for example, Borenstein, Bushnell, and Knittel (1999).

important. These and other aspects of each market are explicitly incorporated into our oligopoly framework.

One last critical factor that can influence the relative competitiveness of the markets is the extent of long-term contracts and other vertical commitments. Hendricks and McAfee (2000) explore the applicability of horizontal measures in the context of markets where vertical considerations are important. Their focus is on the role of buyer market power in offsetting the market power of sellers. They develop a modified HHI, or MHI, in which the downstream and upstream concentrations are weighted according to the elasticity for the downstream product. Our findings are analogous to the case where the downstream product is very elastic, as retail firms are very limited in their ability to adjust retail prices. In this case, Hendricks and McAfee find that it is the size of a firm's net position in the upstream market that matters. Large net sellers and net buyers would distort wholesale prices, while firms that are 'balanced' (*i.e.*, small net position in the upstream market) will have no incentive to impact upstream prices. We find similar effects, with one important difference. Electricity retailers were not allowed to control the quantity of end-use consumption and therefore could not by themselves restrict wholesale purchases. To the extent these firms owned generation, however, firms that were net buyers could overproduce, relative to the perfectly competitive outcome, in order to drive down wholesale prices.

### **3.3 Retail Policies and Vertical Arrangements**

The retail function in electricity differs from most other industries in that the ability of firms to adjust retail prices is severely constrained. This was particularly true for the multiyear 'transition' periods that followed restructuring in most states. In all three markets studied here, as well as most other major U.S. electricity markets, the incumbent utilities were required to freeze retail rates for several years. Although newly entering retail firms were not explicitly bound to these agreements, the freezing of the largest retailers' prices served as an effective cap on all retail rates in a market since customers could always elect to remain with the incumbent. Thus, retail firms were potentially very vulnerable to wholesale price volatility. The strategic response by retailers

to the risks imposed by these policies varied substantially across the three markets.

In PJM, most retailers retained their generation assets and thus remained vertically integrated into production. Vertical integration provided a physical hedge against high wholesale prices. It also impacted the incentives of those controlling production. Large producers, such as GPU, also had substantial retail obligations that nearly eliminated the profitability of reducing production to raise market prices. As shown in Table 1, the distribution of retail obligations and production resources was uneven, with some firms frequently in the position of ‘net-seller’ while others were nearly always ‘net-buyers.’ Mansur (2004) examines the relative production decisions of these firms using a difference-in-differences approach. Using data from 1998, when bidding was still regulated, and 1999 when firms were first allowed to employ market-based bids, Mansur compares the changes in output quantities of net-sellers with those of net-buyers. While controlling for estimates of how firms in a competitive market would have produced, he finds that the two main net-sellers produced relatively less during 1999 than during 1998 as compared to the other, net-buying firms.

The divestiture of generation from vertically integrated utilities was much more widespread in New England, although the process was not completed until after 1999. In order to hedge their price exposure, however, many of the retail utilities signed long-term supply contracts, often with the firms to whom they had divested their generation. The largest producer in New England during our sample period, Northeast Utilities, was in the process of divesting most of its generation during 1999, but these transactions were not finalized until after September. During the summer of 1999, NU was therefore both the largest producer and retailer of electricity. Soon after divesting its generation, NU subsidiary Connecticut Light & Power signed long-term supply arrangements with NRG, Duke Energy, and its own subsidiary, Select Energy. Pacific Gas & Electric’s unregulated subsidiary National Energy Group (NEG) also controlled a large generation portfolio, but was obligated to provide power to the non-switching, ‘default’ retail customers served by NEES, the former owner of the generation. United Illuminating of Connecticut and Boston Edison had also signed supply contracts with the purchasers of their generation, Wisvest

and Sithe Co., respectively. The Sithe contract had expired by the summer of 1999, while the Wisvest contract expired the following year. In their study of the New England Electricity market, Bushnell and Saravia (2002) utilize bidding data to compare the bid margins of firms they characterize as obligated to serve substantial retail load with those of firms that were relatively unencumbered by such arrangements. They find that bid margins from both classes of firms increase monotonically with overall market demand, but that the margins of the ‘retailing’ class of suppliers were often negative, indicating that these firms may have utilized their generation assets to lower overall market prices in hours when they were net-buyers on the market. We revisit the potential for such ‘monopsony’ production strategies in our results below.

In contrast to New England, where most retailers responded to the risk exposure of rate-freezes by signing long-term supply contracts, the purchases of the utilities in California were notoriously concentrated in the daily PX and ISO spot markets. During the summer of 1999, there were almost no meaningful long-term arrangements between merchant generation companies and the incumbent utilities.<sup>19</sup> The largest utilities, PG&E and Southern California Edison (SCE) did retain control of substantial nuclear and hydro generation capacity, as well as regulatory era contracts with many smaller independent power producers. This capacity was nearly always infra-marginal, however, so the utilities had limited ability to reduce prices by ‘over-producing’ from resources that should have been producing anyway. The failure of the utilities to sign long-term contracts has been attributed to regulatory barriers put in place by the California Public Utilities Commission, but the full reasons are more complex and remain a source of disagreement (see Bushnell, 2004).

The impact of long-term vertical arrangements has been shown to have significant impact on the performance of markets. However, to our knowledge, there has been no attempt to assess the degree to which these contracts influenced market outcomes, or how these impacts varied across markets. These are questions that we address below.

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<sup>19</sup>The utilities did purchase some power through futures contracts in the PX’s block-forward market; we hope to examine the impact of these arrangements in future work.



## 4 Model and Data Description

In this section, we briefly describe our equilibrium model and how we apply data from various sources to our calculations. The sources of the data are described in Appendix B and are primarily the same as those used by Borenstein *et al.* (2002), Bushnell and Saravia (2003), and Mansur (2004) in studying the markets of California, New England, and PJM, respectively. Relative to these other papers, there are several substantial differences in the application of the data to our model. The discussion below focuses on these issues.

### 4.1 Model

For each market and hour, we simulate three prices: the perfectly competitive equilibrium; the Cournot equilibrium ignoring vertical arrangements; and the Cournot equilibrium that accounts for vertical arrangements. For the Cournot models, we assume firms solve (2). The no vertical arrangements case, where we set  $q_{i,t}^r = 0$ , is the upper bound on the static, non-cooperative price outcomes. For the competitive model, the production decision of a non-strategic firm  $i$  at time  $t$  is described by the price-taking condition:

$$p_t^w(q_{i,t}, q_{-i,t}) - C'_{i,t}(q_{i,t}) \geq 0. \quad (3)$$

Equation (3) is used to calculate the lower bound on static, non-cooperative outcomes. Even in the Cournot model, some small firms are assumed to behave as price takers and solve (3).

The wholesale market price is determined from the firms' residual demand function ( $Q_t$ ), which equals the market demand ( $\bar{Q}_t$ ) minus supply from fringe firms whose production is not explicitly represented. We model the supply from imports and small power plants,  $q_t^{fringe}$ , as a function of price, thereby providing price responsiveness to  $Q_t$ :

$$Q_t(p_t^w) = \bar{Q}_t - q_t^{fringe}(p_t^w). \quad (4)$$

The full solution to these equilibrium conditions is represented as a complementarity problem

and solved for using the PATH algorithm.<sup>20</sup> Appendix A contains a more complete description of the complementarity conditions implied by the equilibrium and other modelling details, given the functional forms of the cost and inverse demand described below.

## 4.2 Cost Functions

In general there are two classes of generation units in our study: those for which we are able to explicitly model their marginal cost and those for which it is impractical to do so due to either data limitations or the generation technology. Fortunately, the vast majority of electricity is provided by units that fall into the first category. Most of the units that fall into the second category, which includes nuclear and small thermal and hydroelectric plants, are generally thought to be low-cost, infra-marginal technologies. Therefore, as we explain below, we apply the available capacity from units in this second category to the bottom of their owner's cost function.

### *Fossil-Fired Generation Costs*

We explicitly model the major fossil-fired thermal units in each electric system. Because of the legacy of cost-of-service regulation, relatively reliable data on the production costs of thermal generation units are available. The cost of fuel comprises the major component of the marginal cost of thermal generation. The marginal cost of a modeled generation unit is estimated to be the sum of its direct fuel, environmental and variable operation and maintenance costs. Fuel costs can be calculated by multiplying a unit's 'heat rate,' a measure of its fuel-efficiency by an index of the price of fuel, which is updated as frequently as daily. Many units are subject to environmental regulation that require them to obtain nitrogen oxides and sulfur dioxide tradable pollution permits. Thus, for units that must hold permits, the marginal cost of polluting is estimated to be the emission rate (lbs/mmBtu) multiplied by the price of permits and the unit's heat rate.

The capacity of generation units is reduced to reflect the probability of forced outage of each unit. The available capacity of generation unit  $i$ , is taken to be  $(1 - fof_i) * cap_i$ , where  $cap_i$  is the

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<sup>20</sup>See Dirkse and Ferris (1995).

summer rated capacity of the unit and  $fof_i$  is the forced outage factor reflecting the probability of the unit being completely down at any given time.<sup>21</sup> By ordering all the generation units owned by a firm, one can construct a step-wise function for the production cost from that firm's portfolio. We approximate this step function with a piece-wise linear function with five segments, as we describe in Appendix B.

We do not explicitly represent scheduled maintenance activities. This is in part due to the fact that maintenance scheduling can be a manifestation of the exercise of market power and also because these data are not available for PJM and California. The omission of maintenance schedules is unlikely to impact significantly our results for the summer months as these are high demand periods when few units traditionally perform scheduled maintenance. This is one reason why we limit our comparisons to summer months.

#### *Nuclear, Cogeneration, and Energy Limited Resources*

There are several categories of generation for which it is impractical to model explicitly marginal production costs. Much of this energy is produced by conventional generation sources, but there is also a substantial amount of production from energy-limited (primarily hydroelectric) resources. Most of this generation is produced by firms considered to be non-strategic. Because the production decisions for firms controlling energy limited resources are quite different from those controlling conventional resources, we treat the two categories differently.

Most production from these conventional non-modeled sources is controlled by firms considered to be non-strategic. Because of this, we include the production from such capacity in our estimates of the residual demand elasticity faced by the strategic firms described below. The exception applies to the substantial nuclear capacity retained as part of large portfolios in some PJM and New England firms.<sup>22</sup> While nuclear production is an extreme infra-marginal resource,

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<sup>21</sup>This approach to modeling unit availability is a departure from the methods used BBW, BS, and Mansur (2004). In those studies, unit availability was modeled using Monte Carlo simulation methods. Because of the additional computational burden of calculating Cournot equilibria, we have simplified the approach to modeling outages. As we discuss below, the impact of this simplification on estimates of competitive prices is minimal.

<sup>22</sup>It should also be noted that a large amount of production in California from smaller generation sources providing power under contract to the three utilities. In one sense, this generation can be thought of as 'controlled' by the utilities as they have purchased it under contracts left over from the 1980's and early 1990's. However these

and unlikely to be strategically withheld from the market for both economic and technical reasons, the substantial amount of infra-marginal production could likely have a significant impact on the amounts that nuclear firms may choose to produce from the other plants in their portfolios. We therefore take the hourly production from nuclear resources as given and apply that production quantity as a zero-cost resource at the bottom of its owner’s cost-function.

Energy-limited units (*i.e.*, hydroelectric units) present a different challenge than other units in the non-modeled category since the concern is not over a *change* in output relative to observed levels but rather a *reallocation* over time of the limited energy that is available. The production cost of hydroelectric units do not reflect a fuel cost but rather a cost associated with the lost opportunity of using the hydroelectric energy at some later time. In the case of a hydroelectric firm that is exercising market power, this opportunity cost would also include a component reflecting that firm’s ability to impact prices in different hours (Bushnell, 2003b). Because the overall energy available is fixed, we do not consider supply from these resources to be price-elastic in the conventional sense and did not include fringe-hydro production in our residual demand estimates. Rather, we take the amount of hydro produced as given for each hour and apply that production to the cost function of each firm.<sup>23</sup>

Thus a firm’s estimated marginal cost function consists of a piece-wise linear function of fossil-fuel production costs, where each segment of the piece-wise linear function represents a quintile of the firm’s portfolio marginal cost, beginning at the marginal cost of its least-expensive unit and ending at the marginal cost of its most expensive unit. This piece-wise linear function is shifted rightward by an amount equal to the quantity of electricity produced by that firm from hydroelectric and nuclear resources. The aggregate production capacity of a firm can therefore change from hour to hour if that firm has volatile hydroelectric production.

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contracts are essentially ‘take-or-pay’ contracts, and the utilities have extremely limited influence over the quantity of such production. Because of this, we include production from all ‘must-take’ resources, as they are called in California, in our estimates of residual demand for the California market.

<sup>23</sup>Specific data on hydro production are available for California. For the PJM and New England markets monthly hydro production was applied using a peak-shaving heuristic described in the appendix.

### 4.3 Market Data

#### *Market Clearing Quantities and Prices*

Since the physical component of all electricity transactions is overseen by the system operators, it is relatively straightforward to measure market volume. We measure energy demand as the metered output of every generation unit within the respective system plus the net imports into the system for a given hour. Because of transmission losses, this measure of demand is somewhat higher than the metered load in the system. To this quantity we add an adjustment for an operating reserve service called automated generation control, or AGC. Units providing this service are required to be able to respond instantaneously to dispatch orders from the system operator. These units are therefore ‘held-out’ from the production process, and the need for this service effectively increases the demand for generation services. This reserve capacity typically adds about three percent to overall demand.

In California, the market price is the day-ahead unconstrained price (UCP) from the PX. About 85% of California’s volume traded in this market between 1998 and 2000. There were no day-ahead markets in New England or PJM during 1999. We use the ISO-NE’s Energy Clearing Price (ECP) for the New England market price and the PJM market’s real-time Locational Marginal Prices (LMP). Neither the California PX-UCP or the New England ECP reflect any geographic variation in response to transmission constraints. The PJM market, however, reports no single ‘generic’ market-wide price, and instead provides up to several thousand different geographic prices that implicitly reflect the costs of transmitting electricity within that system. As in Mansur (2004), we therefore utilize a demand-weighted average of these locational PJM prices.<sup>24</sup>

#### *Vertical Arrangements and Long-Term Contracts*

Data on the contractual arrangements reached by producers is more restricted than data on spot market transactions. We focus on the large, long-term vertical arrangements between gen-

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<sup>24</sup>All market quantities and prices are available from the respective ISO websites: [www.caiso.com](http://www.caiso.com), [www.pjm.com](http://www.pjm.com), and [www.iso-ne.com](http://www.iso-ne.com).

eration firms and retail companies responsible for serving end-use demand. These arrangements have for the most part been reached with regulatory participation and have been made public knowledge. For PJM, where all major producers remained vertically integrated, we calculate the retail obligation by estimating the utilities' hourly distribution load and multiplying it by the fraction of retail demand that remained with that incumbent utility. Monthly retail migration data are available for Pennsylvania, but were relatively stable during the summer of 1999 so a single firm-level summer average was used to calculate the percentage of customers retained. A utilities hourly demand was calculated by taking the peak demand of each utility and dividing it by overall PJM demand. This ratio was applied to all hours. We therefore assume that the relative demand of utilities in the system is constant.<sup>25</sup>

In New England, we apply the same methodology for the vertically integrated NU. Wisvest had assumed responsibility for the retail demand of United Illuminating during 1999, so they are treated as effectively integrated with each other. NEG was responsible for the remaining retail demand of NEES, so their obligation is estimated as the hourly demand in the NEES system multiplied by its percentage of retained customers. These estimates of retail obligations as a fraction of system load are given in Table 1.

#### *Estimating Residual Demand*

For most power plants in each market, detailed information enables us to predict directly performance given assumptions over firm conduct. For other plants, either we lack information on costs and outside opportunities—such as imports into and exports out of a market—or the plants' owners have complex incentives, such as “must-take” contracts. For these fringe plants, we estimate a supply function, which we then use to determine the residual demand for the remaining plants. Recall that the derived demand in wholesale electricity markets is completely inelastic; therefore, the residual demand curve slope will equal market demand minus the slope of the supply of net imports (imports minus exports) and other fringe plants not modeled. In

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<sup>25</sup>Hourly utility level demand data are available for some, but not all utilities in our study. A comparison of our estimation method to the actual hourly demand of those utilities for which we do have data shows that the estimation is reasonably accurate.

California, this supply includes net imports and must-take plants.<sup>26</sup> In New England, net imports from New York and production from small firm generation comprise this supply.<sup>27</sup> We estimate only net import supply in PJM. For all markets, the sample period is the summer of 1999 (June to September).

Firms' importing and exporting decisions depend on relative prices. If firms located within the modeled market increase prices above competitive levels, then actual fringe supply will also exceed competitive levels. With less fringe supply and completely inelastic demand, more expensive units in the market will operate. We assume that firms that are exporting energy into the restructured markets behave as price takers because they are numerous and face regulatory restrictions in their regions. When transmission constraints do not bind, the interconnection is essentially one market. However, the multitude of prices and "loop flow" concerns make assuming perfect information implausible. The corresponding transaction costs make fringe supply dependent on both the sign and magnitude of price differences.

For each hour  $t$ , we proxy regional prices using daily temperature in bordering states ( $Temp_{st}$ ),<sup>28</sup> and fixed effects for hour  $h$  of the day ( $Hour_{ht}$ ) and day  $j$  of week ( $Day_{jt}$ ). For each market and year, we estimate fringe supply ( $q_t^{fringe}$ ) as a function of the natural log of actual wholesale market price ( $\ln(p_t^w)$ ),<sup>29</sup> proxies for cost shocks (fixed effects for month  $i$  of the summer ( $Month_{it}$ )), proxies for neighboring prices ( $Temp_{st}, Day_{jt}, Hour_{ht}$ ), and an idiosyncratic shock ( $\varepsilon_t$ ):

$$q_t^{fringe} = \sum_{i=6}^9 \alpha_i Month_{it} + \beta \ln(p_t^w) + \sum_{s=1}^S \gamma_s Temp_{st} \quad (5)$$

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<sup>26</sup>Borenstein, Bushnell, and Wolak (2002) discuss must-take plants and why they are not modeled directly in measuring firm behavior. These plants include nuclear and independent power producers.

<sup>27</sup>Canadian imports are constant as cheap Canadian power almost always flows up to the available transmission capacity into New England. Small generation includes those generators not owned by the major firms. These include small independent power producers and municipalities. See Bushnell and Saravia (2002) for further discussion.

<sup>28</sup>For California, this includes Arizona, Oregon, and Nevada. New York is the only state bordering New England, while in PJM, bordering states include New York, Ohio, Virginia, and West Virginia. The temperature variables for bordering states are modeled as quadratic functions for cooling degree days (degrees daily mean below 65° F) and heating degree days (degrees daily mean above 65° F). As such,  $Temp_{st}$  has four variables for each bordering state. These data are state averages from the NOAA web site daily temperature data.

<sup>29</sup>Unlike a linear model, this functional form is smooth, defined for all net imports, and accounts for the inelastic nature of imports nearing capacity. For robustness, we also estimate the linear model and discuss how this alternative functional form impacts our results. A log-log model, with constant elasticity, would drop observations with negative net imports, a substantial share of the data in some markets.

$$+ \sum_{j=2}^7 \delta_j \text{Day}_{jt} + \sum_{h=2}^{24} \phi_h \text{Hour}_{ht} + \varepsilon_t.$$

As price is endogenous, we estimate (5) using two stage least squares (2SLS) and instrument using hourly quantity demanded. The instrument is the natural log of hourly quantity demanded inside each respective ISO system. Typically quantity demanded is considered endogenous to price; however, since the derived demand for wholesale electricity is completely inelastic, this unusual instrument choice is valid in this case. We exclude demand from the second stage as it only indirectly affects net imports through prices.

For each market, Table 2 reports the 2SLS coefficient and standard error estimates that account for serial correlation and heteroskedasticity.<sup>30</sup> Panel A shows the coefficients on the instruments in the first stage, which suggest strong load instruments, while panel B displays the  $\beta$  coefficients for each year. California has the most elastic import and fringe supply, with a  $\beta = 5392$  (with a standard error of 704). In New England,  $\beta$  is 1391 (s.e. 162). Finally, in PJM, we estimate  $\beta$  as 861 (s.e. 118).<sup>31</sup>

These coefficient estimates are then used to determine the  $N$  strategic firms' residual demand ( $Q_t$ ). In equilibrium,  $Q_t = \sum_{i=1}^N q_{i,t}$  so we define  $\alpha_t$  as the vertical intercept:

$$\alpha_t = \sum_{i=1}^N q_{i,t}^{actual} + \beta \ln(p_t^{actual}), \quad (6)$$

where  $p_t^{actual}$  and  $q_{i,t}^{actual}$  are the actual price and quantities produced. Therefore, for each hour, we model the inverse residual demand:

$$p_t^w = \exp\left(\frac{\alpha_t - \sum_{i=1}^N q_{i,t}}{\beta}\right). \quad (7)$$

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<sup>30</sup>We test the error structure for autocorrelation (Breusch-Godfrey LM statistic) and heteroscedasticity (Cook-Weisberg test). First we estimate the 2SLS coefficients assuming *i.i.d.* errors in order to calculate an unbiased estimate of  $\rho$ , the first-degree autocorrelation parameter. After quasi-differencing the data, we re-estimate the 2SLS coefficients while using the White technique to address heteroscedasticity.

<sup>31</sup>For robustness, we also estimate a linear fringe supply function. Both prices and load enter into the 2SLS estimation as linear functions. The import price response ( $\partial q_t^{fringe} / \partial p_t^w$ ) is 124.8 (11.4) in California, 10.8 (3.2) in New England, and 8.5 (2.4) in PJM. Again, California has the most price sensitive fringe. For both the linear and the log-linear specifications, we predict fitted values of the quantity of fringe supply at the observed prices. Then we calculate the (load weighted) correlation between these estimates and the actual fringe supply to measure the goodness of fit of the two models. The log-linear model's correlations are 0.711, 0.754, and 0.560 for California, New England, and PJM, respectively. For the linear model, they are 0.737, 0.702, and 0.316, respectively. The log linear model fits the data better than the linear model for New England and PJM; they are similar for California. We test how this alternative model impacts our Cournot and competitive simulations in the next section.



## 5 Results

Our sample period is the summer of 1999, which featured extreme weather in the mid-Atlantic states, but relatively mild weather in California, although the 1999 summer peak in California was actually higher than the peak demand during 2000. For each market, Figure 2 illustrates the distribution of electricity demanded over the summer of 1999. These distributions are normalized by dividing by the maximum observed demand in each market. While our sample period includes a substantial range of market conditions in each market, some notable periods, such as the summer of 2000 in California, are not represented. However, the analyses in Borenstein, Bushnell, and Wolak (2002) and Bushnell and Saravia (2002), which examine nearly three years worth of market operations each, indicate that the overall competitiveness of the market is consistent across the years when one controls for overall load levels.

We first set the retail commitment,  $q_{i,t}^r$  in (2), equal to zero for all firms. This provides us with counterfactual equilibria whereby the incentive effects of vertical arrangements and long-term contracts are ignored. We can then test the impact of horizontal market structure alone. We then test the importance of vertical arrangements by comparing these outcomes with those when we set  $q_{i,t}^r$  equal to the approximate levels that we have been able to determine from public data sources. These commitments will not affect the behavior of profit-maximizing, price-taking firms. Therefore, the competitive prices—the ‘lower’ bound—are the same in both the case with contracts and the case without contracts.

While we have used the phrase ‘lower’ bound to refer to the competitive equilibrium and ‘upper’ bound to refer to the Cournot equilibrium, it is important to recognize that the use of these terms should be qualified. As we describe below, there are observations where the Cournot outcome yields *lower* prices than the perfectly competitive outcome, and observations where both the Cournot and competitive outcomes are above the actual market price, as well as observations when the actual price was greater than both the Cournot and competitive estimates.

These phenomena are influenced by several factors. First, it should be noted that each

observation of actual prices reflects a single realization of the actual import elasticity and outage states that are estimated with error. So the structure of the markets in any given hour will be somewhat different than our aggregate estimates, and therefore may result in individual prices outside of our estimated bounds.

Second, the oligopoly and competitive outcomes are functions of our estimates of marginal costs, which are also subject to measurement error. To the extent that we overstate the marginal cost of production, observed market prices during very competitive hours, which will be close to marginal cost, will be lower than our estimated prices. Our treatment of production cost as independent of the hour-of-day will likely bias our estimates of costs upward during off-peak hours, and downward during peak hours. This is because power plants in fact have non-convex costs and inter-temporal operating constraints, such as additional fuel costs incurred at the start-up of a generation unit and limits on the rates in which the output of a unit can change from hour to hour.

Lastly, even without any measurement error, the Cournot equilibrium can produce prices lower than perfectly competitive ones when vertical arrangements are considered. To the extent that large producers also have even larger retail obligations, they may find it profitable to over-produce in order to drive down their wholesale cost of power purchased for retail service. In terms of (2), when  $q_{i,t}^r > q_{i,t}$  marginal revenue is greater than price, and therefore it is profit maximizing to produce at levels where marginal cost is greater than price. Thus, when the load obligations exceed the production levels of key producers, the Cournot price in fact becomes the ‘lower’ bound, and the competitive price the ‘upper’ bound.

Table 3 summarizes the prices for the Nash-Cournot equilibrium with and without vertical arrangements, as well as the price-taking equilibrium and the actual market prices. Note that the California market effectively had no long-term vertical arrangements between utility retailers and suppliers during 1999. There was considerable generation retained by the two largest, still-partially vertically integrated, utilities. However, the overwhelming majority of this capacity was either nuclear or other ‘must-take’ resources such as regulatory era contracts with small

producers, or hydro production. Functionally, this means that there is no meaningful difference between a ‘no vertical arrangements’ and ‘with vertical arrangements’ case in California.<sup>32</sup>

Errors in our cost estimates will have a much larger proportional impact on our estimates of competitive prices and Cournot prices during very competitive hours, where prices closely track marginal cost, than on hours where there is substantial potential market power. At low levels of demand even strategic firms are not able to exercise a great deal of market power, and thus, the Cournot prices are very close to the competitive prices. When firms are able to exercise a great deal of market power, the quantity they produce will be more sensitive to the slope of the residual demand curve than to their own marginal costs. This implies that if our cost estimates are biased, the bias will have a differential impact on the fit of the two models at different demand levels. In particular, for low levels of demand both models very closely track marginal costs and therefore they will both have similar degrees of bias. At high levels of demand, the competitive prices still track marginal costs and thus they will still have the same degree of bias, while at high levels, the Cournot estimates are more sensitive to residual demand than to marginal costs and thus a cost bias will have less of an effect. We therefore separate our results into peak and off-peak hours to better reflect this differential impact of any bias in cost measurement, where peak hours are defined as falling within 11 AM and 8 PM on weekdays. In all three markets, actual prices appear to be consistent with Cournot prices in comparison to competitive prices during the peak hours of the day. Our off-peak competitive price estimates exceed actual prices in all markets. For California and PJM, the low prices do not appear to be caused by monopsony behavior as the Cournot prices exceed the competitive prices even at low demand.

By contrast, the negative price-cost margins during off-peak hours in New England are, in

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<sup>32</sup>As we have argued above, firms have no ability to impact equilibrium prices with must-take resources since they would be producing in the market under all possible market outcomes. A firm could allocate production from its energy-limited hydro resources with the goal of driving-down prices (as opposed to raising them as an oligopolist, or allocating to the highest price hours as would a price-taker. Any attempts to do so by PG&E, the large hydro producer in California, would be reflected in the actual production numbers, and therefore already incorporated into the residual demand of the oligopoly producers. A fully accurate ‘no vertical arrangements’ case in California would consider the ability of a hypothetical ‘pure-seller’ PG&E to allocate water in a way that maximizes generation revenues. However the strategic optimization of hydro resources is beyond the scope of this paper. See Bushnell (2003b) for an examination of the potential impacts of strategic hydro production in the Western U.S.

fact, consistent with strategic behavior to some degree. Over the entire sample of off-peak hours, the median Cournot equilibrium price is slightly below the median competitive price. However, in the September off-peak hours, the median Cournot price in New England was \$27.27/MWh in comparison to an estimated competitive price of \$29.59/MWh. The median of the actual off-peak September prices was \$25.55/MWh. The New England market is the only market where we see this phenomenon, as it is the only market where the dominant producers also have large retail obligations and sufficient extra-marginal resources. This allows these firms to produce at a loss, on the margin, thereby reducing the equilibrium price.

### 5.1 Kernel Regression Results

Figure 3 plots actual hourly prices in California from June 1 to September 30, 1999. We estimate a non-parametric kernel regression of the relationship between the actual hourly prices and the ratio of current demand to summer peak demand.<sup>33</sup> In Figure 3, this is shown with a black line. In addition, we estimate the kernel regression for our estimates of prices from each hour's Cournot equilibrium (gray line) and the prices that we estimate would arise under competitive behavior (dotted line). In the case of California, the actual prices and the Cournot estimates are similar except at low demand levels, where both competitive and Cournot prices exceed actual prices, likely for the reasons described above.

In both the New England and PJM markets, Cournot prices that do not account for vertical commitments far exceed actual prices for even moderate demand levels. Figure 4 presents the Cournot prices without the vertical arrangements for New England. Once the quantity demanded reaches 60 percent of the summer's peak demand, prices increase substantially. The results for Cournot pricing without contracts in PJM are most startling. In Figure 5, we show that for any level of residual demand above 50 percent of installed capacity, the Cournot price would have been at the price cap of \$1000/MWh had firms divested as in California. From these results, one may be led to conclude that the New England and PJM markets were relatively competitive and

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<sup>33</sup>We use the 100 nearest neighbor estimator, namely the Stata command 'knnreg.'

that, relative to the rules in California, these markets' rules constrain firms.

However, once we account for the vertical arrangements, Cournot prices in the two markets are similar to the actual prices at high demand levels. Figure 6 presents the analysis for the New England market. As with California, the Cournot prices are similar to the actual prices at high demand levels. At lower demand levels, note that the Cournot prices lie slightly below the competitive prices. This is consistent with the monopsony over-production strategy previously discussed. Figure 7 illustrates the same analysis for PJM. Again, Cournot prices are quite close to actual prices at higher demand levels and actual exceed Cournot prices at the very highest levels of demand.

The findings shown in Figures 3, 6, and 7 may be sensitive to the errors in measuring the  $\hat{\beta}$  coefficient in (5). Figures 8, 9 and 10 display a 95 percent confidence interval on our estimates. The confidence interval is determined by adding and subtracting 1.96 times the standard errors from (5) to the coefficient estimates of the fringe supply. Cournot prices are calculated for these upper and lower bounds. We also calculate similar bounds for the competitive prices and find tight bounds. As expected, the variation in elasticity produces more substantial differences in Cournot prices during very high demand hours, but the range of prices is still relatively narrow compared to the effects of eliminating the vertical arrangements. For all markets, the actual prices are within the 95 percent confidence interval for most high demand levels (though not at low demand levels for reasons previously discussed).

## 5.2 Testing Market Performance

We examine the relative goodness-of-fit of the two estimated price series—Cournot with vertical arrangements and competitive—to actual prices. For each market and simulation, we measure the difference between actual hourly prices ( $p_t^{actual}$ ) and the simulated hourly prices ( $p_t^{sim}$ ). We then compute a variation on the traditional  $R^2$  to measure each model's fit. Here, we define  $R^2$  as

one minus the ratio of the sum of the squared errors over the sum of the squared actual prices:

$$R^2 = \frac{\sum_{t=1}^T (p_t^{actual} - p_t^{sim})^2}{\sum_{t=1}^T p_t^{actual}{}^2}, \quad (8)$$

where  $p_t^{sim}$  equals either the hourly Cournot price ( $p_t^{cour}$ ) or the hourly competitive price ( $p_t^{comp}$ ).

In all three markets, the Cournot price simulations have greater measures of  $R^2$  than the competitive price simulations. For California, the  $R^2$  is 0.94 for the Cournot estimates and 0.92 for the competitive prices. In New England, the  $R^2$  is 0.84 for Cournot and 0.68 for competitive. In PJM the values are 0.78 and 0.18 for the Cournot and competitive prices, respectively.

A more formal test can examine whether these values are in fact meaningfully different. The empirical model is that actual price equals either the competitive price or the Cournot price, but is not a function of both. Since there does not exist a mapping of one pricing model to the other, a non-nested test is required. We follow the methodology of an encompassing test, as described in Davidson and MacKinnon (1993, pages 386-387), which is done by testing one hypothesis and including the variables from the second hypothesis that are not already in the model. In our case, this is just regressing actual prices on the Cournot and competitive prices:

$$p_t^{actual} = \gamma_1 p_t^{cour} + \gamma_2 p_t^{comp} + u_t \quad (9)$$

We estimate this equation using ordinary least squares (OLS). The standard errors are corrected using the Newey-West (1987) correction for heteroskedastic and autocorrelated errors (assuming a 24 hour lag structure). Note that the prices  $p_t^{cour}$  and  $p_t^{comp}$  are imputed from the  $\hat{\beta}$  coefficient in (5), which is estimated with error. Therefore, we must correct the variance-covariance matrix from estimating (9) to account for this first stage uncertainty. We use the method described in equation (15') of Murphy and Topel (1985).<sup>34</sup>

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<sup>34</sup>After estimating (9) using OLS, the correction requires three steps. First we approximate how a small change in  $\hat{\beta}$  impacts each of the hourly imputed prices. To do this, we re-estimate the Cournot and competitive prices using  $\hat{\beta}^*$ , where  $\hat{\beta}^*$  equals  $\hat{\beta} * 1.001$ . The change in the Cournot price,  $dp_t^{cour}/d\hat{\beta} \equiv f_t^{cour}$ , equals  $(p_t^{cour}(\hat{\beta}^*) - p_t^{cour}(\hat{\beta})) / (\hat{\beta}^* - \hat{\beta})$ . The change in the competitive price,  $f_t^{comp}$ , is similarly defined. Then, we compute  $F_t^* = \hat{\gamma}_1 f_t^{cour} + \hat{\gamma}_2 f_t^{comp}$  and regress it on both of the imputed prices:  $p_t^{cour}$  and  $p_t^{comp}$ . We call the estimated coefficients

For all three markets, the tests suggest that actual prices fit the Cournot prices better than the competitive prices. In California, we find that the coefficient on Cournot price is 1.29 with a standard error of 0.27. In contrast, the competitive price is insignificant at the five percent level with a coefficient of -0.46 (s.e. of 0.28). This non-nested test rejects the competitive market hypothesis, but not the Cournot pricing hypothesis. The encompassing test for New England results in similar findings as in California. The Cournot price coefficient equals 1.89 and is significant at the five percent level with a standard error 0.52. In contrast, the competitive price coefficient is -0.84 (s.e. of 0.44). Finally, the test in PJM implies similar results: the Cournot price coefficient is 1.06 (s.e. of 0.17) and the competitive price coefficient is -0.08 (s.e. of 0.28). When only the peak hours are examined, the results are even more striking.<sup>35</sup>

We test the robustness of our findings to an alternative specification of fringe supply. We use a linear model of fringe supply, which tends to fit the data worse than our main log-linear model.<sup>36</sup> With the linear model, we estimate the competitive and Cournot (with vertical arrangements) prices. In comparison with our main results in Table 3, the competitive prices are slightly greater with the linear model while the Cournot prices are slightly smaller.<sup>37</sup> We also estimate non-nested tests using these price estimates to explain actual prices. For California and PJM, the tests suggest that actual prices fit the Cournot prices better than the competitive prices but the results are ambiguous for New England.<sup>38</sup> However, our conclusion that the vertical arrangements in the eastern markets were critical to their performance is robust across functional forms.

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$\hat{\delta}_1$  and  $\hat{\delta}_2$ . Finally, we calculate the adjusted standard errors. Let the initial estimated standard errors on  $\hat{\gamma}_1, \hat{\gamma}_2$ , and  $\hat{\beta}$  be  $\hat{\sigma}_{\gamma_1}, \hat{\sigma}_{\gamma_2}$ , and  $\hat{\sigma}_{\beta}$ , respectively. The corrected standard error on  $\hat{\gamma}_i$  equals  $\sqrt{\hat{\sigma}_{\gamma_i}^2 + \hat{\delta}_i^2 \hat{\sigma}_{\beta}^2}$ , for  $i = 1$  and  $2$ . This method assumes independence of the errors in the fringe supply, (5), and non-nested test, (9), regressions.

<sup>35</sup>Peak hours are weekdays from 11AM to 8PM. In California, the Cournot coefficient is 0.89 (0.24) and the competitive coefficient is 0.13 (0.25). In New England, the Cournot coefficient is 1.38 (0.52) and the competitive coefficient is -0.07 (0.58). In PJM, the Cournot coefficient is 1.02 (0.15) and the competitive coefficient is 0.40 (0.90).

<sup>36</sup>See footnote 31 above.

<sup>37</sup>The average competitive and Cournot prices in California are \$30.45 and \$36.75, respectively. In New England, they are \$35.66 and \$45.54. In PJM, they are \$32.81 and \$45.63. With no vertical arrangements, Cournot prices in New England are \$118.19 and in PJM they are \$319.50.

<sup>38</sup>The non-nested test is the same as previously discussed for our main import specification. In California, the coefficient on the Cournot prices is 0.86 (0.19) and the coefficient on competitive prices is 0.01 (0.24). In New England, the coefficient on the Cournot prices is 0.17 (0.07) and the coefficient on competitive prices is 1.04 (0.10). Neither model can be rejected making the results inconclusive. In PJM, the coefficient on the Cournot prices is 1.78 (0.43) and the coefficient on competitive prices is -0.11 (0.50).

### 5.3 Discussion

These results reinforce the perception that the horizontal market structure in the Eastern markets, particularly in PJM, is not competitive, and that vertical arrangements are playing a critical role in mitigating the exercise of market power in the spot market. Several important caveats about our analysis should also be noted. First, our data about long-term contracts is incomplete. Although we observe what we believe are all of the major long-term arrangements between suppliers and retailers, details of other arrangements, particularly more short-term trades, have not been made public. However, we do know that the contracts signed by retailers in California were minimal, so that any arrangements we have missed will be in the Eastern markets. Additional purchase arrangements by retailers in the East would make those markets look less competitive relative to a Cournot calculation, and therefore reinforce our general observation that it is very unlikely that California's market design was a major contributor to the crisis there.

Second, a discussion about the potential endogeneity of market design and market structure is appropriate. We have shown that, after controlling for known vertical arrangements, the market structure in each market produces outcomes relatively similar to Cournot equilibria. However, one could argue that the market design influenced both the horizontal structure and the decision to enter into vertical arrangements. We feel that it is implausible that the market design, at least when defined as meaning market rules, significantly impacted the market structure during the period that we study. The horizontal structure was determined from sales that were for the most part initiated, if not completed, before these markets began operating.

The vertical arrangements for the period that we study were determined at roughly the same time as the asset sales. This is one of the reasons why we focus on a time period relatively early in the life of these markets: the vertical arrangements are better understood and can reasonably be considered to be exogenous. Going forward, given the apparent importance of vertical arrangements, it will be an important line of research to better understand what kinds of market environments produce various vertical arrangements. A critical question will be the



extent to which retailers continue to offer relatively long-term price commitments to customers, since these price commitments are such a mitigating force on the wholesale market behavior of integrated firms.

Last, our analysis has focused on only one, albeit central, aspect of electricity markets: the average wholesale price of electric energy. Many other attributes of electricity markets, such as the costs of reserve capacity, the ability to disseminate accurate prices over space and time, and the efficiency of power plant operations and investment, should be considered before rendering judgment over which market has produced the ‘best’ performance.

## 6 Conclusions

Within the U.S., experiences with electricity restructuring have varied dramatically. While the consequences of such initiatives has proved disastrous in California and Montana, regulators and policy-makers are for the most part satisfied with the performance of restructured markets in New York, Texas, New England, and PJM. There has been much speculation and dispute over the reasons why the deregulation experiment has produced such dramatically different results to date in the various regions of the country. Much of the debate has centered on the relative influence of market structure and market design.

We examine the impact of market structure by abstracting away from specific market rules and estimating the market prices that would result from Cournot competition in each of these markets. We also estimate the prices that would result from all firms adopting a price-taking position. While other non-cooperative equilibrium concepts, notably the supply function equilibrium, could be applied, these other forms of oligopoly competition are bounded by the two sets of equilibria we do model. We estimate market outcomes under two vertical structures: one in which suppliers have no long-term retail obligations, and one in which the retail obligations of producers that are currently public information are included in the objective function of those producers. We apply this approach to three of the oldest and largest markets operating in the U.S., California, New England, and PJM and examine the summer of 1999.

We find that the vertical relationships between producers and retailers play a key role in determining the competitiveness of the spot markets in the markets that we study. These findings support Wolak's (2000) analysis of long term contracts in the Australian electricity market as well as Fabra and Toro's (2002) analysis of the Spanish market. The concentration of ownership and low elasticity of import supply combine to give PJM by far the least competitive horizontal structure. If one ignores the vertical arrangements a Cournot equilibrium reaches the price-cap in PJM in a majority of hours. Yet the PJM market was in fact fairly competitive except during very high demand hours. Although not as severe, we find a similar dramatic contrast between a Cournot equilibrium with no vertical arrangements and actual market prices in New England. Once the known vertical arrangements are explicitly modeled as part of the Cournot equilibrium, the Cournot prices are dramatically reduced and are reasonably similar to actual prices.

These results carry important implications for both electricity restructuring and antitrust policies. The horizontal structure of the markets is important, but similar horizontal structures can produce dramatically different outcomes under different vertical arrangements. The extent to which these arrangements constitute firm price commitments also plays a strong role in the impact of vertical structure on the market outcomes. While we observe the central impact of vertical arrangements that have been exogenously determined, it is a far more difficult task to predict the type of vertical structure that may eventually evolve in an industry. For electricity markets, the question of whether and how those arrangements are continued or replaced will likely play a key role in the future success of these markets.

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## Appendix A: Complementarity Formulation of Cournot-Nash Equilibrium

We assume that the market demand  $Q_t = a_t - b \ln(p_t)$ , or  $p_t = \exp((a_t - Q_t)/b)$ . While the marginal cost curves of most electricity companies are not strictly linear, they can be very closely approximated with a piecewise linear function. Let  $q_i^{Th,j}$  represent the thermal production of type  $j$  from firm  $i$  with associated marginal cost  $c(q_i^{Th,j}) = K_i^j + c_i^j q_i^{Th,j}$  where each thermal production type represents a different segment along a piecewise linear marginal cost curve. The production capacity of each segment,  $q_{i,\max}^{Th,j}$  is such that  $K_i^j + c_i^j q_{i,\max}^{Th,j} \leq K_{ij+1}$ , thereby producing a non-decreasing marginal cost curve.

The thermal capacity of fringe firms is aggregated into a single, price-taking fringe firm, with piecewise linear marginal production cost, where each segment  $j$ , of thermal production has a corresponding marginal cost of  $c(q_f^{Th,j}) = K_f^j + c_f^j q_f^{Th,j}$ .

### Equilibrium Conditions

Under the assumptions of piecewise linear marginal costs and linear demand, the first order conditions presented in Section 2 reduce to the following set of mixed linear complementarity conditions.

$$\text{For } q_{it}^{Th,j}, \forall i \neq f, j, t : \tag{A1}$$

$$0 \geq \left(1 - \frac{(q_{it} - q_{it}^r)}{b_t}\right) e^{\left(\frac{a_t - \sum_l q_{lt}}{b_t}\right)} - K_i^j - c_i^j q_{it}^{Th,j} - \psi_{it}^j \perp q_{it}^{Th} \geq 0 ;$$

$$\text{For } q_{ft}^{Th,j}, \forall j, t :$$

$$0 \geq e^{\left(\frac{a_t - \sum_l q_{lt}}{b_t}\right)} - K_f^j - c_f^j q_{ft}^{Th,j} - \psi_{ft}^j \perp q_{ft}^{Th,j} \geq 0 ;$$

$$\text{For } \psi_{it}^j, \forall i, j, t : \quad 0 \leq \psi_{it}^j \perp q_{it}^{Th,j} \leq q_{it,\max}^{Th,j} ;$$

where the symbol  $\perp$  indicates complementarity. Simultaneously solving for the dual and primal variables  $\{q_{it}^{Th,j}, \psi_{it}^j\}$  for all  $i, t$  produces an equilibrium of the multi-period game. For  $n$  producers (including the fringe),  $J$  segments to the thermal marginal cost curve, and  $T$  time periods, the

above conditions produce  $2nJT$  complementarity conditions or equality constraints for the same number of variables. The system of equations is therefore a ‘square’ complementarity problem with a solution. Although the profit function is not strictly concave, it can be shown that profits are quasi-concave and strictly concave at the point where the first-order condition (A1) is satisfied. The solution to this system of equations therefore constitutes a Nash-Cournot equilibrium where each firm has set output at a globally profit-maximizing level, given the output of the other firms.

## Appendix B: Data

This appendix discusses the data used in our analysis. For each market, we outline the sources of data on observed market prices and quantities, and estimated marginal costs. Then we discuss how we construct monthly piece-wise linear approximations of firms’ marginal cost curves.

### **The California Market**

The California data sources are identical to those used in Borenstein, Bushnell, and Wolak (2002). As in BBW, hourly residual demand is derived by subtracting hourly production from imports and fringe producers designated as ‘must-take’ by the California ISO from total hourly demand. The hourly requirement for regulation - or automated generation control (AGC) - reserves is added to this energy demand when calculating the demand met by modeled generation. Thus, by identity, the hourly residual demand is the sum of the actual production from modeled (non must-take) generation plus the hourly requirement for AGC. The market price used in the results is the unconstrained day-ahead price in the California Power Exchange (PX). Fuel and environmental costs are the same as used in BBW.

### **The New England Market**

In the case of New England, public data from the Energy Information Administration and the Environmental Protection Agency are utilized. Specifically, we utilize generation level output data from the EPA’s Continuous Emissions Monitoring System (CEMS) for the large thermal

plants.<sup>39</sup> Monthly hydro and nuclear production is taken from the EIA's form 906.<sup>40</sup> Production is distributed amongst hours within a month using a peak-shaving heuristic in which the monthly energy from each firm is applied to high demand hours subject to unit's maximum capacity limits.

The residual demand is constructed by combining the aggregated hourly production of modeled generation taken from CEMS, the estimated hourly production from nuclear and hydro units, and the hourly AGC reserve requirement in the ISO-NE system. By identity, this is equivalent to subtracting the hourly production of imports and small thermal units from total ISO-NE system demand. The market price used is the hourly ISO-NE system Energy Clearing Price (ECP). Generation unit characteristics and fuel costs are from the same sources as in Bushnell and Saravia. The costs of NOx permits was assumed to be \$1000/ton (see below discussion of PJM costs).

### **The PJM Market**

The PJM energy market uses a nodal pricing system. Transmission congestion may result in the market having thousands of different locational prices at a given moment. As our estimates of competitive and Cournot equilibria ignore these congestion issues, we want to use a measure of actual prices that are also not likely to be substantially effected by congestion. The effect of congestion on average price is unclear *ex ante*, even though total costs must increase. We use the hourly load-weighted average nodal price. The PJM web site, [www.pjm.com](http://www.pjm.com), reports data on prices, load, and imports and exports.

Like Mansur (2004), we assume that nuclear and hydroelectric generation will not depend on how competitive is PJM. In the summer of 1999, nuclear plants operated near full capacity so we

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<sup>39</sup>The EPA reports gross thermal output. To obtain net energy production, the gross output of all modeled plants was reduced to .95 times the reported gross output.

<sup>40</sup>There were two large pump-storage plants in the data set. The Northfield Mt. plant reported its net and gross energy output. The Bear Swamp plant only reported gross production, which is negative for pump storage plant. We assumed an operating efficiency 66% for the Bear Swamp plant. That is to say that net production is 2/3 of gross energy consumed.

Roughly half of the FPL hydro generation capacity failed to report production to the EIA in the summer of 1999. To compensate, we adjusted total hydro production from the FPL plants according to the ratio of production seen from those plants during 1998, for which full data are available. Plants that did report in 1999 comprised 56% of total production from all the plants. Total production was derived by applying this same ratio to the production of reporting plants in 1999. In other words, the production of reporting plants was multiplied by 1.8 to obtain an estimated total production from all FPL plants during 1999.

assume constant production within a month. We use data on monthly hydroelectric production from EIA Form 759 and hourly bid data from PJM's web site. Hydroelectric generation is bid into PJM differently than other sources of generation, allowing us to approximate total hydroelectric hourly bids. They bid what are called "zero-priced" bids. Note that these bids were not binding in 1999, so they may be inconsistent with actual output. We assume that hourly hydroelectric generation varies consistently with the scheduled "zero-priced" bids. Hourly production is scaled for each firm so that total output matched the EIA monthly production. We measure the efficiency rate of pumped storage units using EIA Form 759 data on monthly consumption and net generation. A firm's hydroelectric output equals the sum of run of river production and the implied gross production of the pumped storage.

Generation plant characteristics and fuel prices are the same as in Mansur (2004). We use the average of two monthly SO<sub>2</sub> price indices of permits from the brokerage firms Cantor Fitzgerald and Fieldston. We use Cantor Fitzgerald data on NO<sub>x</sub> prices. The NO<sub>x</sub> regulation ended in September and the price was approximately \$1000 per ton at that time. We use this average for the entire summer.

### **Piece-wise Linear Approximation**

We measure the expected output that would be generated if the unit attempts to produce, which equals the unit's capacity times one minus the forced outage factor. This is also known as the derated capacity.

For each market, we use the unit-level marginal cost and derated capacity data to construct a firm's marginal cost curve that varies daily. For computational reasons, we approximate this step function with a monthly piece-wise linear function with five segments. First, we calculate the monthly average marginal cost for each unit. Figure 11 shows the monthly average marginal cost curves for the fossil units in each of the three markets in June of 1999. The derated capacities have been normalized by total fossil capacity for comparison purposes only. In all three markets, marginal costs of the fossil units are relatively flat, increasing from \$20/MWh to \$40/MWh over 90% of the capacity. The cost curves then quickly increase for the remaining capacity.



Then, for each firm and month, we sort units by marginal cost and calculate the available operating capacity that is the total derated capacity with average marginal cost less than or equal to price. For each firm and month, we determine the quintiles of average marginal cost. We then construct a piece-wise linear cost function with five segments for each month and firm. The quantity produced for each segment are based on the available operating capacity at each quintile. Marginal costs of these linear segments are simply measured by connecting the successive quintiles of costs. The costs are tied to the lowest and highest measured monthly average marginal cost for each firm and month.

In order to measure the goodness of fit of this approximation, we use the piece-wise linear functions to predict the marginal cost of each unit and hour. This fitted marginal cost is compared with the initial one by regressing the initial marginal cost on the fitted value. In all three markets, the approximation captures most of the variance of the initial cost data. In California, the coefficient on the fitted marginal cost is 0.97 and the  $R^2$  is 0.93. In New England, the coefficient on the fitted marginal cost is 1.00 and the  $R^2$  is 0.95. Finally, in PJM, the coefficient on the fitted marginal cost is 0.98 and the  $R^2$  is 0.96.

## Figures and Tables

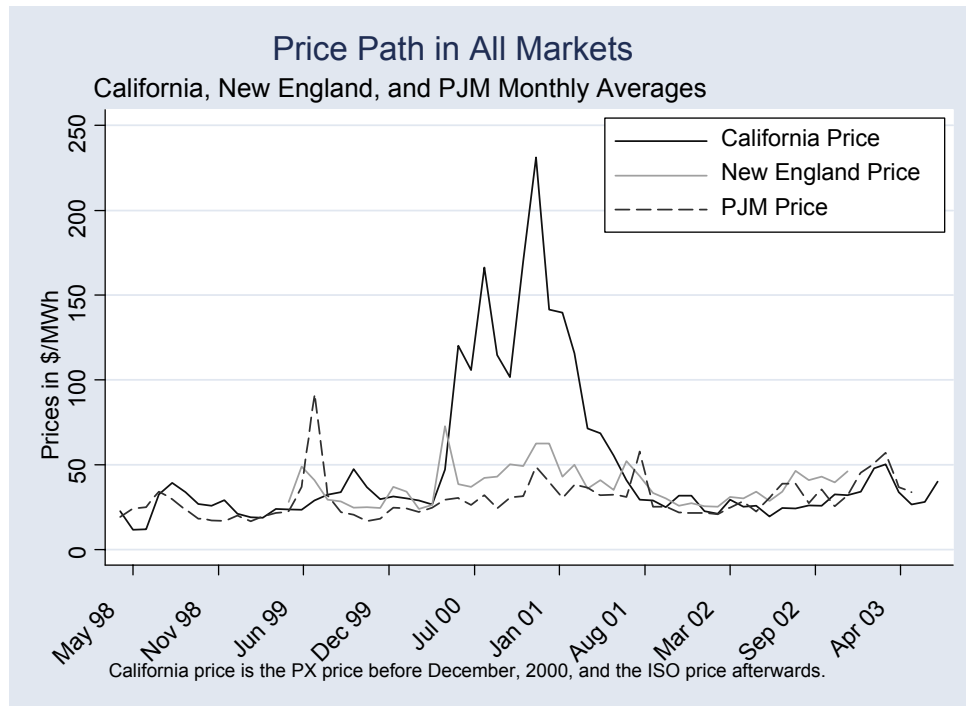


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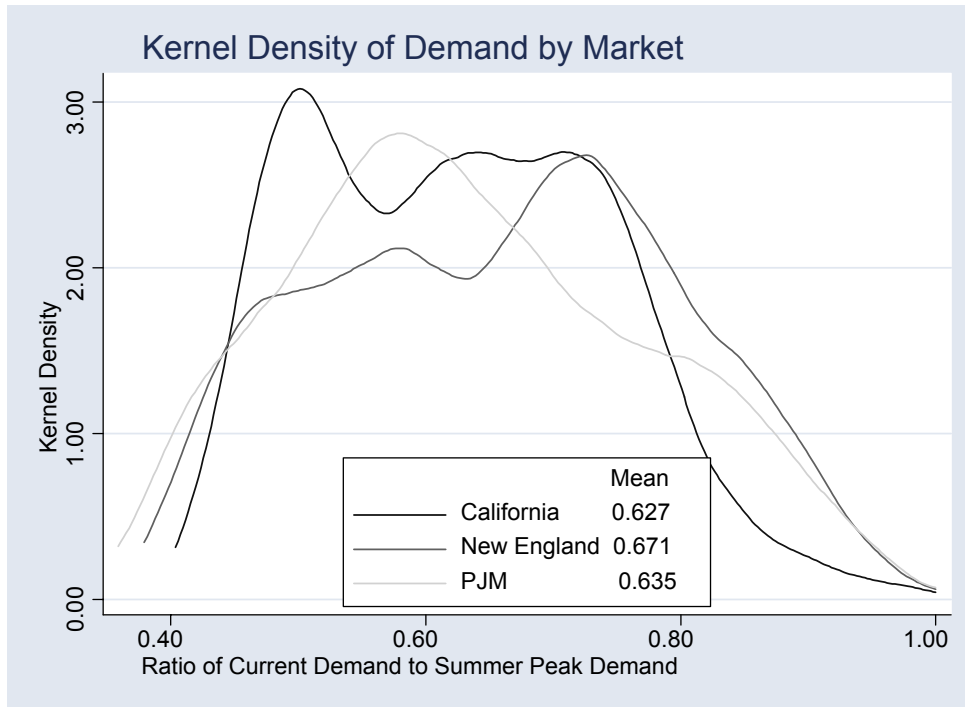


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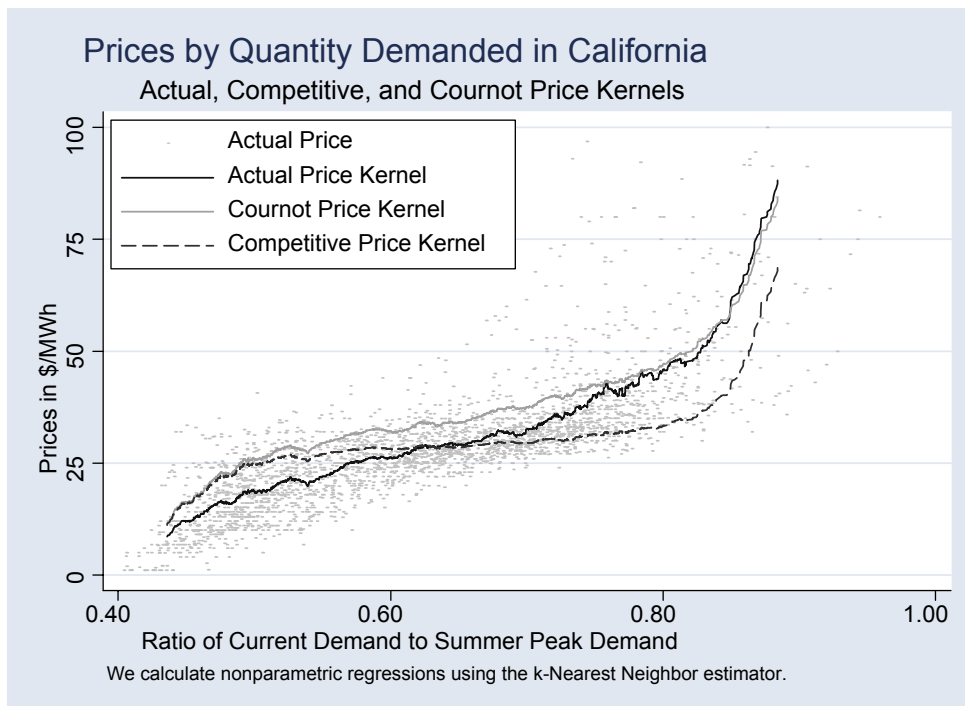


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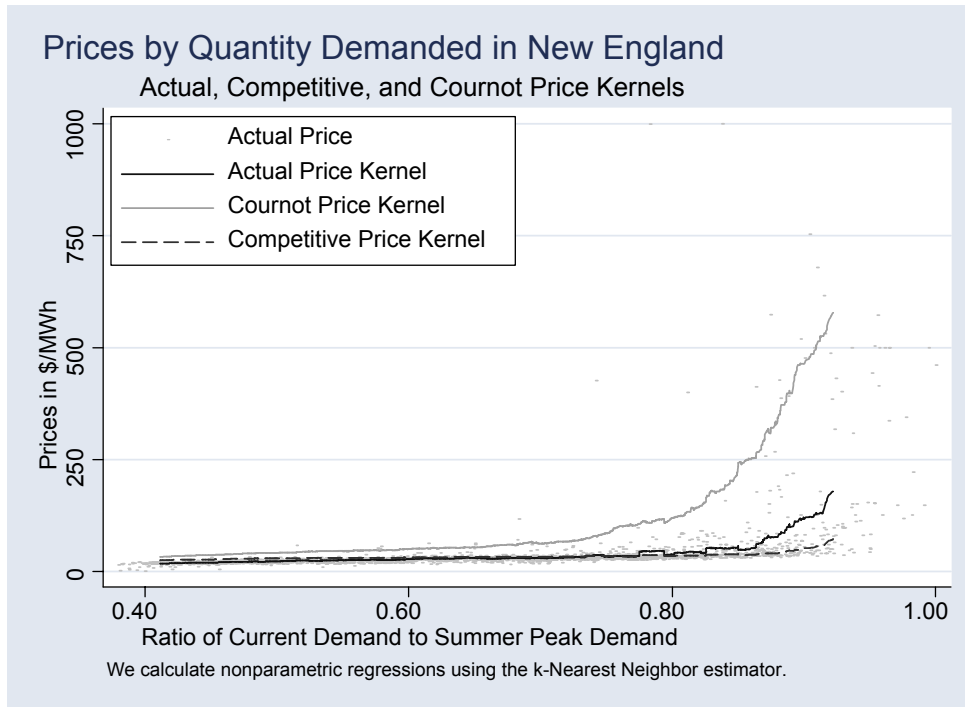


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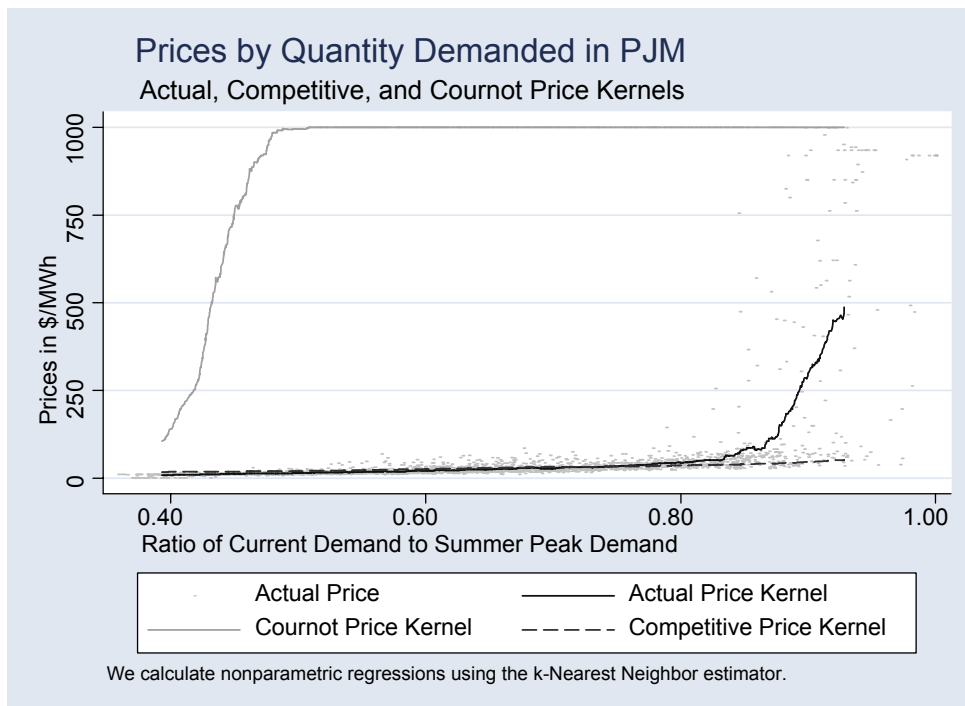


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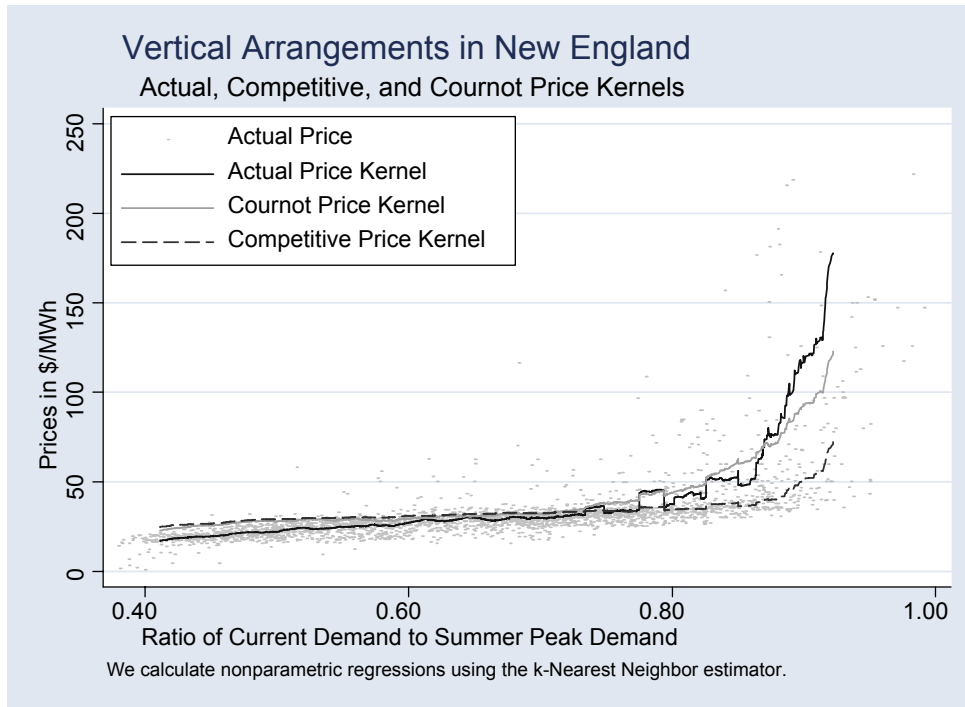


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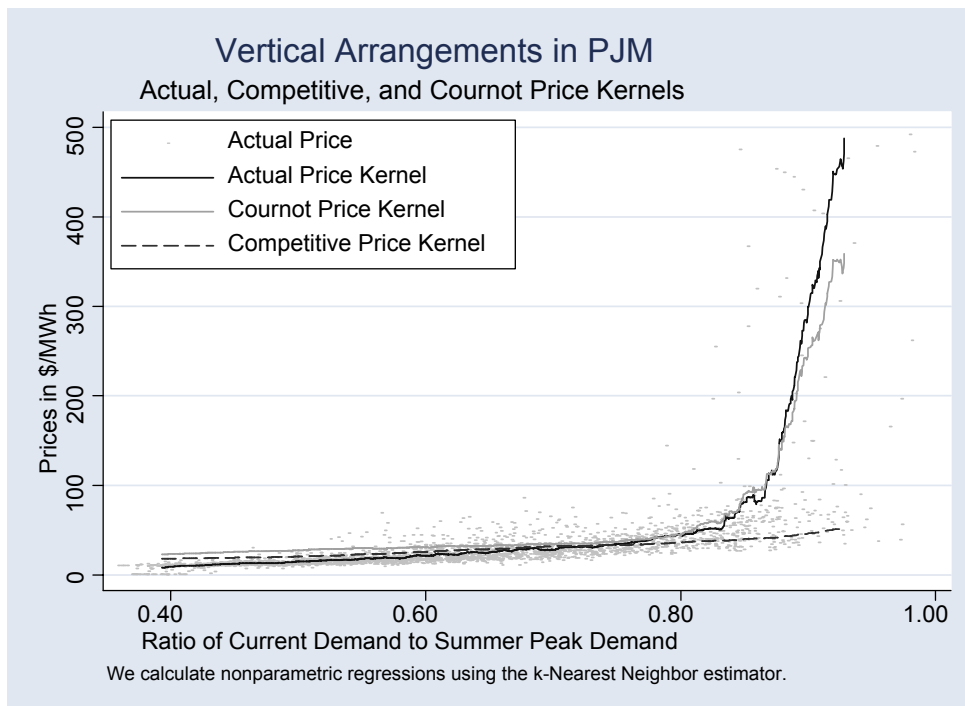


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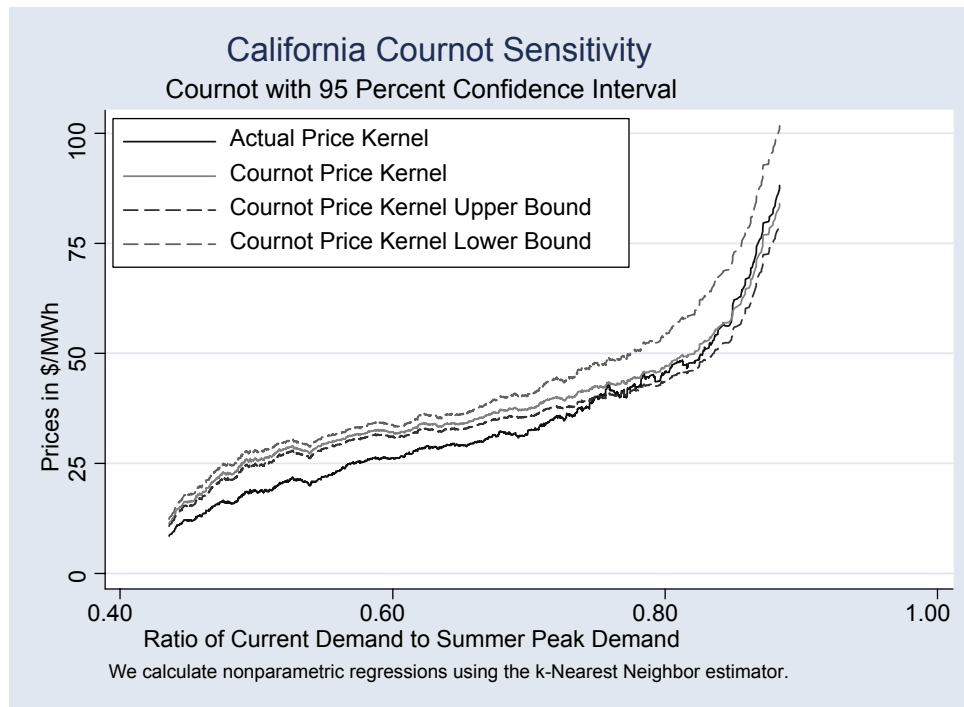


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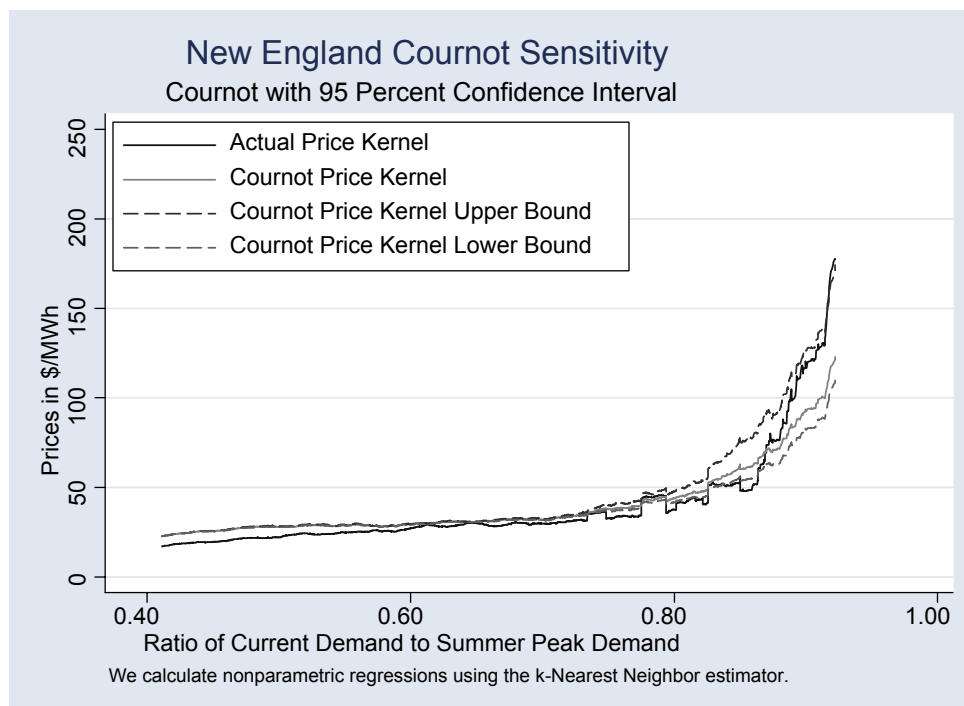


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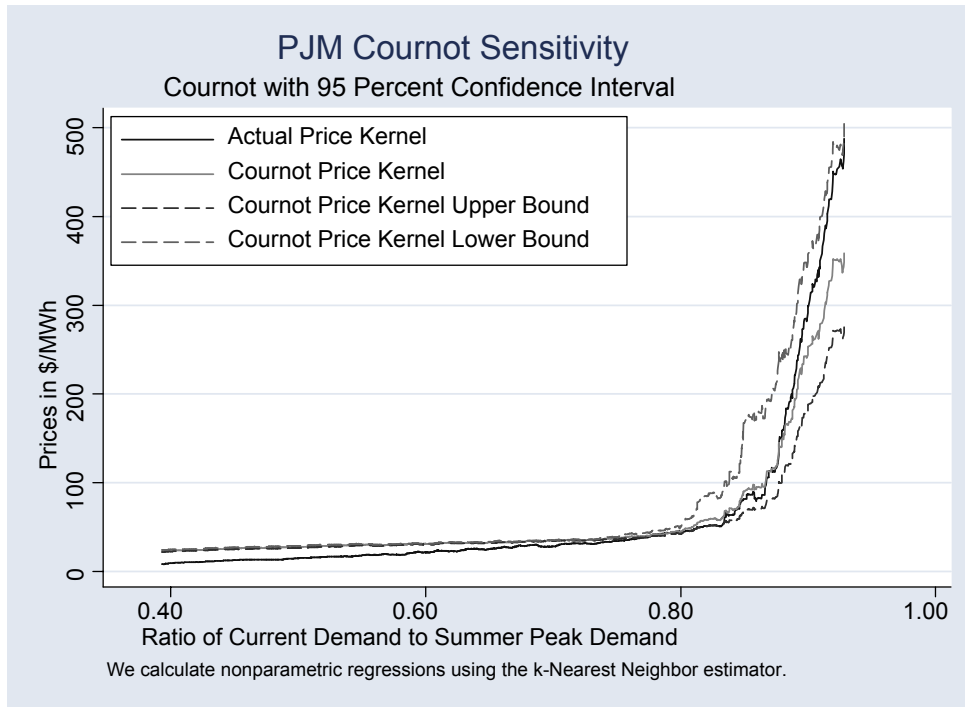


Figure 10:

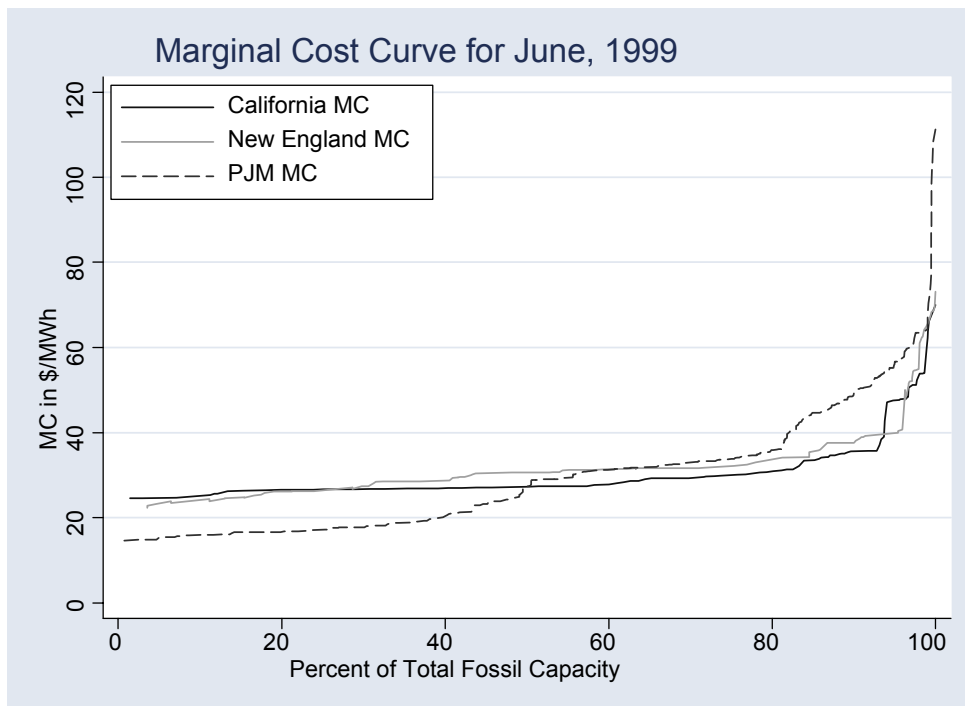


Figure 11:

Table 1: Firm Characteristics for Each Market: Summer 1999

## Panel A: California Firm Characteristics.

Firm	Fossil	Water	Nuclear	Other	Output Max	Output Share	Load Max	Load Share
PG&E	570	3,878	2,160	793	7,400	17%	17,676	39%
AES/Williams	3,921	-	-	-	3,921	9%	-	-
Reliant	3,698	-	-	-	3,698	8%	-	-
Duke	3,343	-	-	-	3,343	8%	-	-
SCE	-	1,164	2,150	-	3,314	8%	19,122	42%
Mirant	3,130	-	-	-	3,130	7%	-	-
Dynegy/NRG	2,871	-	-	-	2,871	6%	-	-
Other	6,617	5,620	-	4,267	16,504	37%	9,059	20%
Total	24,150	10,662	4,310	5,060	44,181		45,857	

## Panel B: New England Firm Characteristics.

Firm	Fossil	Water	Nuclear	Other	Output Max	Output Share	Load Max	Load Share
Northeast Util.	3,250	1,406	2,116	175	6,947	27%	7,440	31%
PG&E N.E.G.	2,736	915	-	165	3,816	15%	4,440	18.5%
Mirant	1,219	-	-	16	1,235	5%	-	-
Sithe	1,810	-	-	-	1,810	7%	-	-
FP&L Energy	965	365	-	-	1,330	5%	-	-
Wisvest	979	-	-	-	979	4%	1,200	5%
Duke Energy	454	-	-	13	467	2%	-	-
Other	4,722	1,095	2,495	1,319	9,595	37%	9,281	41%
Total	16,135	3,781	4,575	1,688	26,179		22,481	

## Panel C: PJM Firm Characteristics.

Firm	Fossil	Water	Nuclear	Output Max	Output Share	Load Max	Load Share
Public Service Elec.	6,760	-	3,510	10,270	18%	8,947	17%
PECO	3,682	1,274	4,534	9,490	17%	4,551	9%
GPU, Inc.	7,478	454	1,513	9,445	17%	7,602	15%
PP&L Inc.	6,102	148	2,304	8,554	15%	5,120	10%
Potomac Electric	6,507	-	-	6,507	11%	5,378	10%
Baltimore G & E	3,945	-	1,829	5,774	10%	5,792	11%
Delmarva P & L	2,458	-	-	2,458	4%	3,103	6%
Edison	2,012	-	-	2,012	4%	0	0%
Atlantic City Electric	1,309	-	-	1,309	2%	2,224	4%
Other	428	439	-	867	2%	8,998	17%
Total	40,681	2,316	13,690	56,685		51,714	



Table 2: Two Stage Least Squares Estimation of Fringe Supply from June to September, 1999

Panel A: First-stage dependent variable is log of hourly prices by market.

	California	New England	PJM
ln(Load)	2.32*	2.47*	3.48*
	(0.22)	(0.17)	(0.25)
R-squared	0.46	0.19	0.26
AR(1) coef ( $\rho$ )	0.55	0.87	0.87
Sample size	2,922	2,927	2,889

Panel B: Second-stage dependent variable is hourly fringe supply by market.

	California	New England	PJM
ln(Price)	5392.4*	1391.1*	860.7*
	(704.2)	(162.3)	(118.3)
R-squared	.	0.42	.

Notes: Table presents 2SLS coefficients. First we estimate 2SLS and use the errors to correct for serial correlation by estimating an AR(1) coefficient ( $\rho$ ). Then we quasi-difference the data by calculating  $\Delta x = x_t - \rho x_{t-1}$  for all data. We re-estimate the 2SLS results using these quasi-differenced data. Robust standard errors are given in parentheses. Significance is marked with (\*) at the 5% level and (#) at the 10% level. Regression includes fixed effects for month of year, day of week, and hour of day. Also weather variables for bordering states are included and modeled as quadratic functions for cooling degree days (degrees daily mean below 65° F) and heating degree days (degrees daily mean above 65° F). In the first stage, we regress ln(price) on the exogenous variables and instruments of log of hourly load (MWh) in each market.

Table 3: Actual Prices and Estimates of Competitive and Cournot Prices

Prices by Market and Time of Day (Peak and Off-Peak) during the Summer of 1999

Panel A: All Hours.

Variable	Mean	Median	Std. Dev.	Min	Max
<i>California</i> Actual	29.69	27.99	19.1	1	225
Competitive	28.78	28.6	12.78	1.2	233.8
Cournot	34.56	33.6	15.57	1.2	233.8
<i>New England</i> Actual	36.96	28.52	56.64	1	1000
Competitive	33.31	31.65	14.91	4.74	256.74
Cournot	38.32	31.66	26.67	4.74	357.44
Cournot n.v.a.	125.24	60.85	186.95	4.74	1000
<i>PJM</i> Actual	45.92	20.99	122.75	0.08	999
Competitive	28.32	26.8	8.5	16.4	75.64
Cournot	49.06	31.27	98.36	15.53	1000
Cournot n.v.a.	930.45	1000	223.1	31.16	1000

Panel B: Peak Hours (11AM to 8PM Weekdays).

Variable	Mean	Median	Std. Dev.	Min	Max
<i>California</i> Actual	43.15	34.52	26.99	17.16	225
Competitive	35.01	30.88	19.82	24.82	233.8
Cournot	45.17	40.19	21	25.18	233.8
<i>New England</i> Actual	55.05	33.16	82.86	17.67	753.17
Competitive	38.82	34.68	22.97	29.23	239.81
Cournot	52.83	40.35	39.53	25.79	341.18
Cournot n.v.a.	245.67	120.82	281.52	46.44	1000
<i>PJM</i> Actual	97.31	33.17	210.17	11.22	999
Competitive	35.08	33.27	9.08	20.82	75.64
Cournot	87.05	36	171.78	22.71	1000
Cournot n.v.a.	1000	1000	0	1000	1000

Panel C: Off-Peak Hours.

Variable	Mean	Median	Std. Dev.	Min	Max
<i>California</i> Actual	23.9	24.99	9.85	1	96.9
Competitive	26.1	27.44	6.39	1.2	50.34
Cournot	30	31.25	9.38	1.2	70.32
<i>New England</i> Actual	29.18	26.61	37.91	1	1000
Competitive	30.95	30.66	8.53	4.74	256.74
Cournot	32.09	30.06	14.72	4.74	357.44
Cournot n.v.a.	73.34	50.93	83.31	4.74	1000
<i>PJM</i> Actual	23.84	18.1	30.89	0.08	677.5
Competitive	25.42	23.78	6.3	16.4	52.73
Cournot	32.73	30	16.56	15.53	316.74
Cournot n.v.a.	900.57	1000	261.15	31.16	1000

\* Note: There are 2,928 hourly observations: 880 peak and 2,048 off-peak.

Cournot n.v.a. means no vertical arrangements.